

- Authorize Federal courts to require criminal aliens to consent to their deportation as a condition of probation.
- Permit new sanctions to be imposed against countries that refuse to accept the deportation of their nationals from the United States. The proposal will allow the Secretary of State to refuse issuance of all visas to nationals of those countries.
- Authorize a Border Services User Fee to help add additional inspectors at high volume ports-of-entry. The new inspectors will facilitate legal crossings; prevent entry by illegal aliens; and stop cross-border drug smuggling. (Border States, working with local communities, would decide whether the fee should be imposed in order to improve infrastructure.)

This legislative proposal, together with my FY 1996 Budget and the February 7th Presidential Memorandum, will continue this Administration's unprecedented actions to combat illegal immigration while facilitating legal immigration. Our comprehensive strategy will protect the integrity of our borders and laws without dulling the luster of our Nation's proud immigrant heritage.

I urge the prompt and favorable consideration of this legislative proposal by the Congress.

WILLIAM J. CLINTON.

THE WHITE HOUSE, May 3, 1995.

REPORT OF PROPOSED LEGISLATION ENTITLED "THE ANTITERRORISM AMENDMENTS ACT OF 1995"—MESSAGE FROM THE PRESIDENT—PM 45

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on the Judiciary.

To the Congress of the United States:

Today I am transmitting for your immediate consideration and enactment the "Antiterrorism Amendments Act of 1995." This comprehensive Act, together with the "Omnibus Counterterrorism Act of 1995," which I transmitted to the Congress on February 9, 1995, are critically important components of my Administration's effort to combat domestic and international terrorism.

The tragic bombing of the Murrah Federal Building in Oklahoma City on April 19th stands as a challenge to all Americans to preserve a safe society. In the wake of this cowardly attack on innocent men, women, and children, following other terrorist incidents at home and abroad over the past several years, we must ensure that law enforcement authorities have the legal tools and resources they need to fight terrorism. The Antiterrorism Amendments Act of 1995 will help us to prevent terrorism through vigorous and

effective investigation and prosecution. Major provisions of this Act would:

- Permit law enforcement agencies to gain access to financial and credit reports in antiterrorism cases, as is currently permitted with bank records. This would allow such agencies to track the source and use of funds by suspected terrorists.
- Apply the same legal standard in national security cases that is currently used in other criminal cases for obtaining permission to track telephone traffic with "pen registers" and "trap and trace" devices.
- Enable law enforcement agencies to utilize the national security letter process to obtain records critical to terrorism investigations from hotels, motels, common carriers, storage facilities, and vehicle rental facilities.
- Expand the authority of law enforcement agencies to conduct electronic surveillance, within constitutional safeguards. Examples of this increased authority include additions to the list of felonies that can be used as the basis for a surveillance order, and enhancement of law enforcement's ability to keep pace with telecommunications technology by obtaining multiple point wiretaps where it is impractical to specify the number of the phone to be tapped (such as the use of a series of cellular phones).
- Require the Department of the Treasury's Bureau of Alcohol, Tobacco, and Firearms to study the inclusion of taggants (microscopic particles) in standard explosive device raw materials to permit tracing the source of those materials after an explosion; whether common chemicals used to manufacture explosives can be rendered inert; and whether controls can be imposed on certain basic chemicals used to manufacture other explosives.
- Require the inclusion of taggants in standard explosive device raw materials after the publication of implementing regulations by the Secretary of the Treasury.
- Enable law enforcement agencies to call on the special expertise of the Department of Defense in addressing offenses involving chemical and biological weapons.
- Make mandatory at least a 10-year penalty for transferring firearms or explosives with knowledge that they will be used to commit a crime of violence and criminalize the possession of stolen explosives.
- Impose enhanced penalties for terrorist attacks against current and former Federal employees, and their families, when the crime is committed because of the employee's official duties.
- Provide a source of funds for the digital telephone bill, which I

signed into law last year, ensuring court-authorized law enforcement access to electronic surveillance of digitized communications.

These proposals are described in more detail in the enclosed section-by-section analysis.

The Administration is prepared to work immediately with the Congress to enact antiterrorism legislation. My legislation will provide an effective and comprehensive response to the threat of terrorism, while also protecting our precious civil liberties. I urge the prompt and favorable consideration of the Administration's legislative proposals by the Congress.

WILLIAM J. CLINTON.

THE WHITE HOUSE, May 3, 1995.

MESSAGES FROM THE HOUSE

At 12:46 p.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 655. An act to authorize the hydrogen research, development, and demonstration programs of the Department of Energy, and for other purposes.

The message also announced that the House has agreed to the following concurrent resolution, in which it requests the concurrence of the Senate:

H. Con. Res. 53. Concurrent resolution expressing the sense of the Congress regarding a private visit by President Lee Teng-hui of the Republic of China on Taiwan to the United States.

The message further announced that the Speaker appoints Mr. PACKARD as an additional conferee on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 1158) making emergency supplemental appropriations for additional disaster assistance and making rescissions for the fiscal year ending September 30, 1995, and for other purposes.

At 3:47 p.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that pursuant to the provisions of 22 U.S.C. 276h, the Speaker appoints the following Members of the House as members of the United States delegation of the Mexico-United States Interparliamentary Group for the First Session of the 104th Congress: Mr. BALLENGER, vice chairman, Mr. GILMAN, Mr. DREIER, Mr. SALMON, Mr. HAYWORTH, Mr. BROWNBACK, Mr. DE LA GARZA, Mr. GEJDENSON, Mr. COLEMAN, Mr. MILLER of California, and Mr. RANGEL.

MEASURES REFERRED

The following bill was read the first and second times by unanimous consent and referred as indicated:

H.R. 655. An act to authorize the hydrogen research, development, and demonstration

programs of the Department of Energy, and for other purposes; to the Committee on Energy and Natural Resources.

MEASURES PLACED ON THE CALENDAR

The following measure was read and placed on the calendar:

H. Con. Res. 53. Concurrent resolution expressing the sense of the Congress regarding a private visit by President Lee Teng-hui of the Republic of China on Taiwan to the United States.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-794. A communication from the Secretary of Health and Human Services, transmitting, pursuant to law, the report on a program of research outcomes of health care services and procedures; to the Committee on Finance.

EC-795. A communication from the Assistant Secretary of State (Legislative Affairs), transmitting, pursuant to law, the report on the activities of the Nonproliferation Disarmament Fund; to the Committee on Foreign Relations.

EC-796. A communication from the Assistant Secretary of State (Legislative Affairs), transmitting, pursuant to law, a report on Hong Kong; to the Committee on Foreign Relations.

EC-797. A communication from the Assistant Secretary of State (Legislative Affairs), transmitting, pursuant to law, the report of a Presidential Determination relative to the U.S. Emergency Refugee and Migration Assistance Fund; to the Committee on Foreign Relations.

EC-798. A communication from the Assistant Secretary of State (Legislative Affairs), transmitting, pursuant to law, the report of corrections to treaties; to the Committee on Foreign Relations.

EC-799. A communication from the Assistant Legal Adviser for Treaty Affairs, Department of State, transmitting, pursuant to law, the text of international agreements other than treaties; to the Committee on Foreign Relations.

EC-800. A communication from the Assistant Legal Adviser for Treaty Affairs, Department of State, transmitting, pursuant to law, the text of international agreements other than treaties, and background statements; to the Committee on Foreign Relations.

EC-801. A communication from the Assistant Legal Adviser for Treaty Affairs, Department of State, transmitting, pursuant to law, the text of international agreements other than treaties, and background statements; to the Committee on Foreign Relations.

EC-802. A communication from the District of Columbia Auditor, transmitting, pursuant to law, a report entitled "Audit of the D.C. Taxicab Commission Assessment Fund—Fiscal Years 1992, 1993, and 1994"; to the Committee on Governmental Affairs.

EC-803. A communication from the District of Columbia Auditor, transmitting, pursuant to law, a report entitled "Review of the District of Columbia Board of Education's Personnel Screening Procedures for New Hires"; to the Committee on Governmental Affairs.

EC-804. A communication from the Chairman of the Interstate Commerce Commission, transmitting, pursuant to law, the report under the Government in the Sunshine Act for calendar year 1994; to the Committee on Governmental Affairs.

EC-805. A communication from the Chairman of the Interstate Commerce Commission, transmitting, pursuant to law, the report on the system of internal accounting and financial controls in effect during fiscal year 1994; to the Committee on Governmental Affairs.

EC-806. A communication from the Comptroller General of the United States, transmitting, pursuant to law, the report on the Panama Canal Commission's financial statements for fiscal year 1994; to the Committee on Governmental Affairs.

EC-807. A communication from the Comptroller General of the United States, transmitting, pursuant to law, the report of the financial audit of the Federal Deposit Insurance Corporation's financial statements for calendar years 1993 and 1994; to the Committee on Governmental Affairs.

EC-808. A communication from the Executive Director of the Advisory Council on Historic Preservation, transmitting, pursuant to law, the report on the system of internal accounting and financial controls in effect during fiscal year 1994; to the Committee on Governmental Affairs.

EC-809. A communication from the Chairman of the Christopher Columbus Fellowship Foundation, transmitting, pursuant to law, the report on the system of internal accounting and financial controls in effect during fiscal year 1994; to the Committee on Governmental Affairs.

EC-810. A communication from the Director of the Office of Government Ethics, transmitting, pursuant to law, the report on the system of internal accounting and financial controls in effect during fiscal year 1994; to the Committee on Governmental Affairs.

EC-811. A communication from the Secretary of Housing and Urban Development's Designee to the Federal Housing Finance Board, transmitting, pursuant to law, the report under the Government in the Sunshine Act for calendar year 1994; to the Committee on Governmental Affairs.

EC-812. A communication from the Chairman of the Federal Communications Commission, transmitting, pursuant to law, the report under the Government in the Sunshine Act for calendar year 1994; to the Committee on Governmental Affairs.

EC-813. A communication from the Chairman of the U.S. Nuclear Regulatory Commission, transmitting, pursuant to law, the report under the Government in the Sunshine Act for calendar year 1994; to the Committee on Governmental Affairs.

EC-814. A communication from the Executive Officer of the National Science Board, transmitting, pursuant to law, the report under the Government in the Sunshine Act for calendar year 1994; to the Committee on Governmental Affairs.

EC-815. A communication from the Executive Officer of the Federal Labor Relations Authority, transmitting, pursuant to law, the report under the Government in the Sunshine Act for calendar year 1994; to the Committee on Governmental Affairs.

EC-816. A communication from the Executive Secretary of the Harry Truman Scholarship Foundation, transmitting, pursuant to law, the report on the system of internal accounting and financial controls in effect during fiscal year 1994; to the Committee on Governmental Affairs.

EC-817. A communication from the Acting Secretary of Agriculture, transmitting, pursuant to law, the report on the system of internal accounting and financial controls in

effect during fiscal year 1994; to the Committee on Governmental Affairs.

EC-818. A communication from the Director of the National Gallery of Art, transmitting, pursuant to law, the report on the system of internal accounting and financial controls in effect during fiscal year 1994; to the Committee on Governmental Affairs.

EC-819. A communication from the Chairman and President of the National Railroad Passenger Corporation, transmitting, pursuant to law, the report under the Chief Financial Officers Act of 1990; to the Committee on Governmental Affairs.

EC-820. A communication from the Secretary of Housing and Urban Development, transmitting, pursuant to law, the report under the Chief Financial Officers Act of 1990; to the Committee on Governmental Affairs.

EC-821. A communication from the Chairman of the Pennsylvania Avenue Development Corporation, transmitting, pursuant to law, the report under the Chief Financial Officers Act of 1990; to the Committee on Governmental Affairs.

EC-822. A communication from the President and Chief Executive Officer of the Overseas Private Investment Corporation, transmitting, pursuant to law, the report under the Chief Financial Officers Act of 1990; to the Committee on Governmental Affairs.

EC-823. A communication from the Chairman of the Board of the Pension Benefit Guaranty Corporation, Department of Labor, transmitting, pursuant to law, the report under the Chief Financial Officers Act of 1990; to the Committee on Governmental Affairs.

EC-824. A communication from the Attorney General, transmitting, pursuant to law, the report on the private counsel debt collection project for fiscal year 1994; to the Committee on Governmental Affairs.

EC-825. A communication from the Office of the Independent Counsel, transmitting, pursuant to law, the report on audit and investigative activities for the period April 1 through September 30, 1994; to the Committee on Governmental Affairs.

EC-826. A communication from the Treasurer of the Army and Air Force Exchange Service, transmitting, pursuant to law, the report of the actuary for calendar year 1993; to the Committee on Governmental Affairs.

EC-827. A communication from the Executive Director of the Martin Luther King, Jr. Federal Holiday Commission, transmitting, pursuant to law, the report of the Office of Inspector General for fiscal year 1994; to the Committee on Governmental Affairs.

EC-828. A communication from the Director of the U.S. Trade and Development Agency, transmitting, pursuant to law, the report of the annual audit for fiscal year 1994; to the Committee on Governmental Affairs.

EC-829. A communication from the Chairman of the PCA Retirement Plan, First South Production Credit Association, transmitting, pursuant to law, the report of the annual pension plan for calendar year 1994; to the Committee on Governmental Affairs.

EC-830. A communication from the Employee Benefits Manager, Farm Credit Bank of Columbia, transmitting, pursuant to law, the report of the farm credit retirement plan for the period September 1, 1993 through August 31, 1994; to the Committee on Governmental Affairs.

EC-831. A communication from the Director of the Morale, Welfare and Recreation Support Activity, Headquarters U.S. Marine Corps, Department of the Navy, transmitting, pursuant to law, the report on the retirement plan for calendar year 1993; to the Committee on Governmental Affairs.

EC-832. A communication from Secretary of Health and Human Services, transmitting,